STAFF SUMMARY AND RECOMMENDATION ALLIANCE FOR COMMUNITY CARE

Extension of Final Resolution Number F-289

October 31, 2002

ISSUE AMOUNT: \$12,000,000 ORIGINAL APPROVAL DATE: April 25, 2002

CREDIT ENHANCEMENT: Cal-Mortgage Insurance, Office of Statewide Health Planning &

Development.

EXPECTED RATING: A+ (S&P), based on Cal-Mortgage Insurance.

SENIOR UNDERWRITER: Wells Fargo Institutional Securities, LLC.

TYPE OF FACILITY: Mental health residential treatment facility.

LOCATION: San Jose, California (headquarters)

Santa Clara County

USE OF BOND PROCEEDS: The funds will be used to current refund two separate tax-exempt Series

1992 Cal-Mortgage insured Certificates of Participation (COPs) and an existing taxable mortgage resulting in a net present value savings of \$1.4

million or approximately 12% of the refunded issues.

ISSUE: Alliance for Community Care (Alliance) requests a six month extension of its Final Resolution Number F-289 which expires October 25, 2002. The new expiration date would be April 30, 2003. Resolution F-289 was approved in an amount not to exceed \$12,000,000 subject to a final Cal-Mortgage Insurance commitment.

REASON FOR EXTENSION REQUEST: Alliance requests this extension because it needs additional time to resolve an administrative complaint brought by the Department of Social Services, Community Care Licensing Division (CCL) that involves one of Alliance's facilities, Casa San Antonio, a crisis residential facility operating in San Jose. The nature of this complaint brought by the department could result in a loss of Casa San Antonio's license. As such, Alliance felt it was prudent to delay issuance of bonds until this matter was resolved. A hearing on this issue occurred in July 2002, and was continued by the administrative law judge (ALJ) for additional testimony through October 2002, at which time the hearing is expected to be closed. Thereafter, the ALJ will issue findings and a recommended order no later than December 31, 2002.

Alliance's management anticipates a favorable outcome of the licensing issue for Casa San Antonio. Regardless of the outcome, Alliance still intends to issue the bonds in fiscal 2003, subject to the satisfaction of Cal-Mortgage Insurance.

FINANCIAL UPDATE: For this extension request, Alliance submitted its June 2002 unaudited financial statements.

Alliance remains a financially stable organization. There has been a positive change in Alliance's profitability through fiscal 2002.

Alliance remains a financially stable organization with the current ratio exceeding 2% from fiscal 1999 to fiscal 2002. The proforma debt-to-unrestricted net assets ratio is slightly leveraged at 1.47x, a minor increase from the current position. Alliance's proforma debt service coverage is satisfactory at 1.83x, a significant improvement from fiscal 2002. Given the increase in Alliance's net assets, staff is confident Alliance will be able to meet all of its debt obligations.

Fiscal 2002 revenues include the sale of Alliance's Waverly Street property for \$1.2 million that yielded a profit of \$1.1 million. Apart from this non-recurring sale of assets, revenues increased by roughly 6% in fiscal 2002 over fiscal 2001 largely due to Alliance's success in obtaining new grant funds.

Operating expenses for fiscal 2002 also include a one-time charge for bad debt expenses of \$1,089,785. Alliance implemented cost saving measures in fiscal 2002 and maintained operating expenses at fiscal 2001 levels. Apart from its bad debt expense, which normally average \$200,000 per year, the increase in expenses is not significant.

This proposed current refunding is estimated to result in net present value savings of approximately \$1,446,000 or 12% of the refunded debt. The financial statements are attached as Exhibit A.

Financial Impact of Administrative Complaint

Alliance's management anticipates a favorable outcome of the licensing issue for Casa San Antonio. However, in the event this does not occur and Casa San Antonio loses its license and closes (which at this point, no one anticipates), Alliance will still need to show a strong enough financial position to support this proposed bond issuance prior to a Cal-Mortgage commitment. In addition, should this occur, the Authority would also review the financial impact of the closure. Without the Cal-Mortgage commitment, the Authority will not issue the bonds. Thus, the staff feels it is prudent to provide an extension to Alliance until this administrative complaint is resolved.

LEGAL REVIEW: Staff has reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. As discussed above, Alliance responded to the licensing issue complaint, with the Department of Social Services. Resolution of this issue is due by December 31, 2002. No other litigation matters or administrative actions are pending or threatened.

RECOMMENDATION: Staff recommends the Authority approve an extension to Final Resolution Number F-289 for a period of six months, to expire on April 30, 2003, subject to all other provisions and conditions of F-289 remaining unchanged and in full effect.

Financial Statements

\$ 11,023,941

\$ 9,492,733

ALLIANCE FOR COMMUNITY CARE Statements of Activities (Unrestricted)

For the year ended June 30 2002 2000 1999 2001 (Unaudited) **Unrestricted Revenue:** Contributions and support 450,975 275,389 422,960 514,528 21,029,574 Government grants and fees 21,226,896 19,838,627 16,784,580 3,050,239 2,919,376 2,772,383 3,870,005 Fee for services Interest and dividend income 255,931 115,136 207,666 197,468 Miscellaneous income 1,114,875 (a) 99,030 78,620 80,613 522,491 329,300 Net assets released from restriction 291,404 329,300 24,840,503 26,249,525 23,717,653 21,969,685 Total support and revenue **Expenses:** Salaries and related expenses 19,140,861 18,509,948 16,979,555 15,296,739 Professional fees 892,445 943,851 1,144,171 1,093,293 Supplies 593,668 728,129 724,389 747,380 Telephone, postage and shipping 353,814 373,702 364,963 340,093 Occupancy 1,362,297 1,374,951 1,188,119 1,131,808 Equipment rent and maintenance 134,137 191,263 232,112 166,383 Travel, transportation and conference 280,045 363,518 468,523 485,220 Interest expense 777,710 761,307 765,668 742,463 Insurance 309,743 267,948 251,813 236,234 Bad debts 1,089,785 144,481 185,613 395,203 Depreciation 671,898 725,740 767,748 724,366 183,595 Miscellaneous 260,119 284,364 410,572 25,885,117 23,309,295 21,740,491 Total expenses 24,626,844 Increase (decrease) in unrestricted net assets (909,191)229,194 364,408 1,531,208 Unrestricted net assets, beginning of year 10,114,750 11,023,941 9,492,733 9,263,539 Prior year modification (1,055,383) (b)

Unrestricted net assets, end of year

9,423,775

\$10,114,750

⁽a) Includes gain on sale of assets of \$1,102,920.

⁽b) Prior year modification is reclassification of unrestricted net assets to restricted net assets for the real property contingent liabilities.

ALLIANCE FOR COMMUNITY CARE Statements of Financial Position

As of June 30 1999 2002 2001 2000 **Assets** (Unaudited) Current Assets: Cash and cash equivalents \$ 1,010,695 \$ 1,975,056 \$ 2,253,564 2,011,823 Accounts receivable - net 4,172,401 654,686 1,304,074 917,340 Grants receivable - net 4,462,487 2,790,595 3,977,416 479,143 Investments 2,002,102 1,718,460 1,300,030 1,766,933 464,276 Other current assets 618,670 540,982 409,394 **Total Current Assets** 8,748,640 8,329,167 8,857,744 8,894,576 14,721,565 14,881,722 15,413,417 Land, buildings and equipment - net 15,345,034 Other assets 1,728,154 1,803,061 1,699,364 313,529 \$25,970,525 **Total Assets** \$ 24,553,139 \$25,198,359 \$25,013,950 **Liabilities & Net Assets** Liabilities: Acounts payable 238,689 161,085 60,463 312,353 Accrued expenses 1,790,831 1,763,254 1,902,551 1,844,013 Other current liabilities 140,101 197,247 133,066 67,039 220,000 185,000 Bonds payable - current 210,000 200,000 Notes payable - current 27,571 1,247,828 25,380 31,356 2,528,912 2,209,740 2,359,002 Total current liabilities 3,660,173 Bonds payable 8,527,615 8,742,615 8,952,616 9,151,820 Loan payable 3,077,463 2,190,008 3,194,928 3,220,284 Other liabilities 250,000 **Total Liabilities** 14,133,990 14,592,796 14,607,284 14,731,106 Net Assets 9,423,775 11,023,941 9,492,733 Unrestricted net assets 10,114,750 Temporarily restricted net assets 1,640,594 306,404 339,300 329,300 Total Net Assets 11,064,369 9,822,033 10,421,154 11,363,241 \$25,198,359 \$ 24,553,139 **Total Liabilities & Net Assets** \$25,013,950 \$25,970,525 Proforma (a) 6/30/02 1.83 Debt Service Coverage (x) 0.63 3.11 1.72 1.22 1.33 Debt/Unrestricted Net Assets (x) 1.47 1.12

-4.00%

2.28

6.00%

4.01

1.00%

3.78

Margin (%)

Current Ratio (x)

⁽a) Recalculates June 2002 unaudited results to include the impact of this proposed financing.

AMENDMENT AND EXTENSION OF EXPIRATION DATE OF RESOLUTION TO ISSUE BONDS TO FINANCE

ALLIANCE FOR COMMUNITY CARE

WHEREAS, the California Health Facilities Financing Authority (the "Authority") by its Final Resolution Number F-289 has previously authorized the issuance of revenue bonds in an amount not to exceed \$12,000,000 for Alliance for Community Care.

WHEREAS, Alliance for Community Care has requested that the Authority extend the expiration date of Final Resolution Number F-289 for a period of six months to expire April 30, 2003, and

WHEREAS, the Authority has determined that it is necessary and advisable that the expiration date of the Final Resolution be extended.

NOW, THEREFORE BE IT RESOLVED by the California Health Facilities Financing Authority, as follows:

Section 1. The expiration date of the Final Resolution is hereby extended to April 30, 2003.

<u>Section 2.</u> Except as extended by Section 1 hereof, all provisions and conditions of the Final Resolution shall remain unchanged and in full effect.

<u>Section 3.</u> The officers of the Authority or the duly authorized deputies thereof, are hereby authorized and directed, jointly and severally, to do any and all things and to execute and deliver any and all documents which they may deem necessary or advisable in order to consumate the extension of the Resolution and otherwise to effectuate the purposes of this Resolution.

Adopted:	October 31, 2002
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