CALIFORNIA HEALTH FACILITIES FINANCING AUTHORITY

The HELP II Program

EXECUTIVE SUMMARY

Applicant: West County Health Centers, Inc. **Amount Requested:** \$193,000

("West County") Requested Loan Term: 10 years

16312 Third Street Date Requested: February 26, 2004

Guerneville, CA 95446 **Resolution Number:** HII-159

Sonoma County

Project Site: Russian River Health Center

16312 Third Street, Guerneville, California

Facility Type: Community clinic

Policy Issue: West County requests the release of a security held by the Authority as collateral for its 1998 HELP II loan. Staff recommends approval for the reasons outlined on the following page.

Use of Loan Proceeds: Loan proceeds will be used to construct a centralized support services facility and convert vacated space to provide medical, counseling, and educational services.

Type of Issue: HELP II Loan

Prior HELP II Borrower: Yes. Payments are current. Loan balance is \$206,839. West County is

seeking to borrow \$193,000, bringing their total loans outstanding to

approximately \$400,000.

Financial Overview: West County is a growing organization that has demonstrated profitable operations, leading to a strong growth in net assets, strong liquidity, and a low level of debt. Proforma debt service coverage will be adequate.

Sources of Revenue:		<u>Amount</u>	Percent
(FYE 12-31-02)	Net patient fees	\$ 2,326,789	52%
	Grant revenue	1,951,198	44%
	Other	202,649	4%
	Total Support and Revenue	<u>\$4,480,636</u>	<u>100%</u>

Estimated Sources of Funds:		Estimated Uses of Funds:	
HELP II Loan	\$193,000	Construction	\$637,000
Equity Contribution	207,000	Remodeling	20,000
Grant Funds	275,000	Equipment	89,000
Other loan	75,000	Financing Costs	4,000
Total Sources	\$750,000	Total Uses	<u>\$750,000</u>

Legal Review: No information was disclosed to question the financial viability or legal integrity of the Applicant.

Staff Recommendation: Staff recommends the Authority approve a resolution for a HELP II Loan for West County Health Centers, Inc. in an amount not to exceed \$193,000 for a term of 10 years subject to the standard HELP II loan provisions and for the replacement of a \$100,000 security with adequate real property collateral.

STAFF SUMMARY AND RECOMMENDATION

WEST COUNTY HEALTH CENTERS, INC. ("WEST COUNTY")

February 26, 2004

Resolution Number: HII-159

POLICY ISSUE: The Authority required West County to pledge a \$100,000 security in connection with its 1998 HELP II loan, due to the lack of other collateral at that time. West County seeks to have that security released, contingent upon recording a lien in that amount for the property to be held as collateral for this new HELP II loan. The Authority, therefore, would record a first position lien in the amount of \$293,000 on the property located at the Guerneville project site. Staff recommends approval based on the estimated as-improved property value of \$650,000.

I. PURPOSE OF FINANCING: West County proposes to construct a building to centralized various support services and to convert vacated space to provide medical, counseling, and educational services.

A description of the project is as follows:

Construction	\$637,000
West County seeks to construct a 2,800 square foot building, connected to an	
existing facility at its Russian River Health Center, to centralize support services,	
including human resources, financial services, and information technology.	
Estimated costs include architectural, permits, and other pre-construction costs	
totaling \$106,000. Construction is expected to commence by late spring and be	
completed by the end of the year. A contractor has not yet been selected.	
Remodeling	\$20,000
West County will convert existing office space (vacated upon completion of the	
new building) into two additional dental operatories, two additional counseling	
rooms, a lab drawstation and additional offices for case management and health	
education visits. West County anticipates 2,800 dental visits, 1,500 counseling	

visits and 500 case management visits annually in the remodeled facility.

 Authority Closing Fee
 \$2,500

 Title/Escrow/Other
 1.500

Financing structure: The West County loan will be structured as follows:

- 10-year loan term.
- 120 equal monthly payments of roughly \$1,864 (yearly payments of about \$22,368).
- Total interest payments of approximately \$30,635.
- 1st position lien on property located at, or adjacent to, 16312 Third Street, Guerneville, California, in the amount of the loan plus \$100,000 representing the cash collateral (taken on the original HELP II loan) that is now being released. 2nd position lien will be held by Russian River Development Agency, providing a loan of \$75,000.
- Maximum loan to value of 95%. Estimated as-improved property value of \$650,000, providing a loan-to-value of 30%. This ratio would be 45%, if \$100,000 in additional collateral is included.
- 1st lien on corporate gross revenue.

II. FINANCIAL STATEMENTS AND ANALYSIS:

West County Health Centers, Inc. Statement of Activities (Unrestricted)

	For the Year Ended December 31,				
	2003 2002 2001 2				
	(unaudited)				
Revenues:					
Patient fees, net	\$ 2,199,105	\$ 2,326,789	\$ 2,076,717	\$ 1,946,941	
Cost Settlements	36,222	136,068	219,837	341,406	
Contributions	17,353	16,318	55,202	11,574	
Investment income	9,880	30,030	26,902	13,417	
Other	8,931	20,233	41,644	7,124	
Net assets released fron restrictions	2,139,489	1,951,198	1,217,246	894,907	
Total Revenue	4,410,980	4,480,636	3,637,548	3,215,369	
Expenses:					
Salaries and benefits - Health care	2,677,133	2,333,095	1,762,663	1,616,347	
Salaries and benefits - General & administrative	597,002	529,331	486,079	477,155	
Medical supplies	197,218	125,125	93,265	96,621	
Depreciation	112,762	102,003	96,977	89,789	
Insurance	60,531	65,989	43,610	80,118	
Repairs and maintenance	72,629	62,337	81,931	53,495	
Utilities	42,582	38,678	32,751	22,029	
Interest expense	14,022	18,046	18,550	33,062	
Outside/contracted services	223,671	145,197	211,997	156,726	
Other	278,045	201,859	196,815	152,065	
Total Expenses	4,275,595	3,621,660	3,024,638	2,777,407	
Change in Unrestricted Net Assets	135,385	858,976	612,910	437,962	
Unrestricted Net Assets at Beginning of Year	3,506,801	2,647,825	2,034,915	1,596,953	
Unrestricted Net Assets at End of Year	\$ 3,642,186	\$ 3,506,801	\$ 2,647,825	\$ 2,034,915	

West County Health Centers, Inc. Statement of Financial Position

	As of December 31						
		2003		2002		2001	2000
	J)	Jnaudited)					
ASSETS							
Current Assets:							
Cash and cash equivalents	\$	1,290,881	\$	976,667	\$	1,029,549	\$ 637,592
Patient accounts receivable, net		685,724		540,979		296,526	183,181
Estimated settlements receivable		105,260		284,828		244,249	-
Grants Receivable - Federal		141,478		221,172		33,868	14,739
Grants Receivable - other		252,861		262,875		196,500	72,593
Prepaid assets		75,491		66,597		41,253	10,259
Total Current Assets		2,551,695		2,353,118		1,841,945	 918,364
Depreciable assets, net		2,078,348		2,125,792		1,598,142	1,501,219
Land		216,123		216,123		216,123	216,123
Other assets		155,767		139,714		120,108	113,792
Construction in progress		82,411		-		20,856	-
TOTAL ASSETS	\$	5,084,344	\$	4,834,747	\$	3,797,174	\$ 2,749,498
LIABILITIES AND NET ASSETS							
Current Liabilities:							
Accounts payable	\$	52,200	\$	61,782	\$	37,740	\$ 16,044
Note payable - current		38,119		36,625		35,193	33,806
Deferred revenue		664,214		530,471		383,633	27,134
Accrued expenses		222,345		195,669		152,759	 59,959
Total Current Liabilities		976,878		824,547		609,325	 136,943
Long-Term Liabilities:		220.060		27.6 170		412.004	450 410
Long term debt, net of current maturities		338,060	_	376,179	_	412,804	 450,419
TOTAL LIABILITIES		1,314,938		1,200,726		1,022,129	587,362
Net Assets:							
Unrestricted Net Assets		3,642,186		3,506,801		2,647,825	2,034,916
Temporarily Restricted Net Assets		127,220		127,220		127,220	 127,220
TOTAL NET ASSETS		3,769,406		3,634,021		2,775,045	2,162,136
TOTAL LIABILITIES AND NET ASSETS	\$	5,084,344	\$	4,834,747	\$	3,797,174	\$ 2,749,498
Financial Ratios:							
		roforma ^(a)					
	FYE I	December 2002					
Debt Service Coverage (x)		12.26 ^(b)		18.39		13.91	11.04
Debt/Unrestricted Net Assets (x)		0.19 ^(b)		0.12		0.17	0.24
Margin (%)				19.17%		16.85%	13.59%
Current Ratio (x)				2.85		3.02	6.71

⁽a) Recalculates December 2002 audited results to include the impact of this proposed HELP II loan and other loan of \$75,000.

⁽b) Using 2003 unaudited results, DSC would be 3.39x and Debt/Unrestricted Net Assets would be 0.18x.

Financial Discussion:

West County is a growing organization that has demonstrated profitable operations over the four years of our review leading to strong growth in net assets.

West County is a growing organization. Encounters have increased by approximately 24% since 2000, and clients have increased by 12%. In that time, West County has increased its total revenues by 37%, largely by achieving full Federally Qualified Health Center ("FQHC") status, starting in March 2002. Profitability has increased in each year of our review period through 2002.

2003 was a profitable year, but total revenues declined slightly, as total expenses increased by 18%. In this period, total revenues declined by 1.5%. Although grant revenues increased, net patient revenue decreased by 5.5%. Management attributes this to increased outreach to the uninsured, which is a condition of its FQHC status.

Part of the increase in salary expense in 2003 was a nearly \$100,000 increase in benefits, including the addition of a retirement plan, as well as increases in group health insurance and workers compensation premiums. Although full-time employees increased by approximately 40% since 2000 as services have expanded, there are no plans to add hire additional staff in 2004.

Strong profitability in our review period has led to a 79% increase in net assets since 2000. West County has also expanded its facilities, including a 1,200 square foot expansion of the Russian River clinic, completed in early 2003, mostly with Cedillo-Alarcón grant funds.

West County is highly liquid and has a low level of debt. Proforma debt service coverage will be adequate.

West County has had a current ratio in excess of 2.00x in each year of our review period. Although the increase in patient receivables from \$183,000 in 2000 to \$686,000 is of some concern, West County has a strong cash position. Debt to unrestricted net assets will remain low with this HELP II loan, increasing to only 0.19x.

West County can easily manage the increased debt as shown by a proforma debt service coverage ratio of 3.59x.

III. UTILIZATION STATISTICS:

Number of encounters

		•		
	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>
Medical	25,150	24,184	21,766	21,114
Dental	2,559	2,802	2,315	1,968
Counseling	2,113	1,865	1,554	1,471
Other	<u>595</u>	<u>641</u>	300	0
Total	30,417	29,492	25,935	24,553

Number of patients, by payor

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	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	
Medicare	683	676	636	572	
Medi-Cal	1,802	1,584	1,760	1,764	
CHDP	188	157	334	303	
Family PACT	391	322	320	267	
Private insurance	2,377	2,190	1,726	1,852	
Self-Pay/Uninsured	1,316	<u>1,745</u>	<u>1,497</u>	<u>1,278</u>	
Total	6,757	6,674	6,273	6,036	

IV. ORGANIZATION:

Background:

West County Health Centers, Inc. was formed in January 2000 with the merger of Russian River Health Center (Guerneville), founded in 1974, and Occidental Area Health Center (Occidental), founded in 1976, both in western Sonoma County. Services provided at the clinics include primary and obstetrical medical care, mental health care, dental care, nutrition services, and limited laboratory and radiology services. West County also contracts with providers of pharmacy services, drug abuse services, and specialty medical care.

In 1998, the Occidental clinic received a HELP II loan, which enabled them to expand their existing facility, doubling its size. In 2001, West County completed the purchase and remodeling of a building for its dental clinic, using its own funds. In late 2002, the Russian River clinic added 1,200 square feet and an elevator, largely with Cedillo-Alarcón funds. In late 2003, West County established a satellite office in the Occidental area in a modular unit located on leased land.

West County is part of the Redwood Community Health Coalition, a regional consortium of health care service providers.

<u>Licenses:</u> West County is licensed as a community clinic by the California Department of Health Services.

<u>Competition</u>: West County's service area covers several hundreds of miles of the northern coastal region of rural western Sonoma County. Medical services in the area is very limited, and West County is the only provider of primary clinic services.

V. OUTSTANDING DEBT:

Description	Original Amount	Amount Outstanding As of 12/31/03*	Estimated Amount Outstanding After Proposed Financing
T		(unaudited)	
Existing:			
Farmers Home Administration (USDA)	\$450,000	\$166,243	\$166,243
CHFFA, HELP II, 1998	500,000	209,936	209,936
Proposed:			
CHFFA HELP II Loan, 2004			193,000
Russian River Develop. Agency, 2004			75,000
TOTAL DEBT		\$376,179	\$644,179

^{*} Includes current portion of long-term debt.

VI. SECTION 15438.5 OF THE ACT (Savings Pass Through):

It is the intent of the Legislature in enacting this part to provide financing only to health facilities that can demonstrate the financial feasibility of their projects. It is further the intent of the Legislature that all or part of any savings experienced by a participating health institution, as a result of that tax-exempt revenue bond funding, be passed on to the consuming public through lower charges or containment of the rate of increase in hospital rates.

West County has provided a description of its savings pass through in **Exhibit A**.

VII. SECTION 15459.1 (b) OF THE ACT (Community Service Requirement):

As a condition of the issuance of revenue bonds, whether by the Authority or any local agency, each borrower shall give reasonable assurance to the Authority that the services of the health facility will be made available to all persons residing or employed in the area served by the facility. As part of this assurance, borrowers shall agree to a number of actions, including (a) to advise each person seeking services at the borrower's facility as to the person's potential eligibility for Medi-Cal and Medicare benefits or benefits from other governmental third-party payers, and (b) to post notices in appropriate areas within the facility regarding services being available to all in the service area. This agreement is a standard "Certification and Agreement Regarding Community Service Obligation".

West County has executed this certification and has provided the required information. A copy of the certification is provided as **Exhibit B**.

VIII. LEGAL REVIEW:

Staff has reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. No information was disclosed to question the financial viability or legal integrity of this applicant.

IX. STAFF RECOMMENDATION:

Staff recommends the Authority approve a resolution for a HELP II Loan for West County Health Centers, Inc. in an amount not to exceed \$193,000 for a term of 10 years subject to the standard HELP II loan provisions and for the replacement of a \$100,000 security with adequate real property collateral.