CALIFORNIA HEALTH FACILITIES FINANCING AUTHORITY POOLED LOAN PROGRAM, 1985 SERIES B

EXECUTIVE SUMMARY

Applicant: Salud Para La Gente, Inc. **Amount Requested:** \$2,170,000

("Salud") Loan Term: 6 years

204 E. Beach Street **Date Requested:** August 26, 2004

Watsonville, California 95076 **Resolution Number:** P-39

Santa Cruz County

Project Sites: 204 E. Beach Street, Watsonville, California

212 E. Beach Street, Watsonville, California 45 Nielsen Street, Watsonville, California

Facility Type: Community Clinic, Adult Day Health Center

Uses of Loan Proceeds: Proceeds will be used to refinance existing loans and leases.

Type of Issue: CHFFA's 1985 Series B Pooled Loan Program (PLP), 7 day

Variable Rate

Existing Borrower: No

Credit Enhancement: Financial Guaranty Insurance Company ("FGIC"), as bond insurer

First National Bank of Central California, Letter of Credit provider

Expected Credit Rating: Aaa/AAA Moody's/Standard & Poor's (based on FGIC Insurance)

Senior Underwriter: Not Applicable

Bond Counsel: Orrick, Herrington & Sutcliffe LLP

Financial Overview: Salud is a rapidly growing organization that has remained consistently profitable. However, Salud has become significantly leveraged and debt service coverage is marginal.

Sources of Revenue (\$000's):

(FYE 6/30/03)	Amount	Percent
Program service fees	\$4,305	67%
Grant revenues	1,771	27%
Net assets released from restrictions/Other	<u>382</u>	<u>6%</u>
Total	\$6,458_	<u>100%</u>

Sources of Funds:		Uses of Funds:	
1985B loan	\$2,170,000	Refinance loans/leases	1,993,918
		Financing costs	176,082
Total Sources	<u>\$2,170,000</u>	Total Uses	<u>\$2,170,000</u>

Legal Review: No information was disclosed to question the financial viability or legal integrity of the Applicant.

Staff Recommendation: Staff recommends the Authority approve a resolution providing for a Pooled Loan Program 1985 Series B Bonds loan in an amount not to exceed \$2,170,000 for Salud Para La Gente, Inc., subject to a stand-by letter of credit as required by FGIC.

STAFF SUMMARY AND RECOMMENDATION

Salud Para La Gente, Inc. ("Salud")

August 26, 2004 Resolution Number: P-39

I.	PURPOSE OF FINANCING: Salud seeks to refinance existing loans a This will result in a saving of approximately \$106,000 in interest expens years.	
	Refinance existing loans and leases	\$1,993,918
	Salud plans to refinance the following loans and leases:	
	Santa Cruz Community Credit Union	
	NCB Development Corporation	
	CPCA Ventures	
	First National Bank	
	First National Bank	
	HPSC	

GIC Insurance Premium	\$32,000
oan Discount	43,335
etter of Credit	27,125
application fee	12,478
egal costs	5,000
Other costs	56,144

Financing Structure:

- Proposed loan to be funded under the Pooled Loan Program 1985 Series B Bonds. (See below for a description of the program).
- Secured by Financial Guaranty Insurance Company ("FGIC") bond insurance with an approved Stand-by Letter of Credit to be issued by First National Bank of Central California.
- Variable interest rate with a 7-day reset.
- Loan term not to exceed 6 years.

Description of 1985B Program:

The Authority established the 1985B Program in October 1985 with a \$100 million bond issue. To qualify for participation in the program, the healthcare provider must be an eligible health facility, as defined in the Authority's statute and the project to be funded must be an eligible project under the statute. The bonds are rated "AAA" based on FGIC bond insurance. FGIC normally requires a stand-by Letter of Credit for each loan approved.

In addition to bond funds, monthly borrower repayments into the program are available for new loans (recycling), with the limitation that any loan term cannot exceed the bond's maturity date of August 23, 2010. After a number of bond redemptions over the years, the program currently has \$24.9 million in bonds outstanding, a \$13 million reserve fund, \$8.1 million in existing loans, and \$5.7 million of available, loanable funds.

One benefit of the program is its low, tax-exempt interest rate. The rate is set weekly, averaging .99359% for 2003, and approximately 1% since the beginning of this calendar year. Another significant advantage is borrower payment offsets. Any earnings on the invested reserve funds over amounts required to pay bondholders are proportionately distributed to borrowers to offset their payments.

II. FINANCIAL STATEMENTS AND ANALYSIS:

Salud Para La Gente, Inc. Statement of Activities (\$000's)

Revenue:	2004 (unaudited)		For the year end 2003		2002		2001	
Grant Revenues Program Service Fees Miscellaneous Income Net Assets Released from Restrictions Total support and revenue	\$	1,828 7,003 44 - 8,875	\$	1,771 4,305 46 336 6,458	\$	2,141 3,384 3 58 5,586	\$	1,703 2,206 6 - 3,915
Expenses: Salaries & benefits Salaries & benefits - Mgmt and General Contract Services Supplies Utilities Insurance Occupancy Travel Education and training Interest Depreciation Telephone, postage and printing Miscellaneous expense Total expenses		4,662 1,224 893 699 67 195 271 61 35 174 263 105 187 8,836		3,161 893 597 458 69 90 166 58 61 193 246 92 60 6,144		2,799 864 401 424 49 57 263 50 41 185 167 106 129 5,535		1,829 706 246 219 47 42 132 34 16 150 96 87 87 3,691
Increase (decrease) in net assets		39		314		51		224
Net assets, beginning of year Net assets, end of year	\$	811 850	\$	497 811	\$	446	\$	222 446

Salud Para La Gente, Inc. Statement of Financial Position (\$000's)

				As of	June	30		
	2004		2003			2002	2001	
ASSETS	(una	audited)						
Current assets:								
Cash	\$	446	\$	1,034	\$	372	\$	497
Accounts Receivable		1,490		403		897		732
Grants Receivable		170		233		-		90
Other Receivable		-		5		327		-
Total Current Assets		2,106		1,675		1,596		1,319
Property and Equipment, net		4,087		2,822		2,916	_	2,306
Total assets	\$	6,193	\$	4,497	\$	4,512	\$	3,625
LIABILITIES & NET ASSETS								
Current liabilities:								
Accounts Payable	\$	687	\$	39	\$	326	\$	275
Accrued Salaries and Benefits		374		184		140		127
Accrued Vacation		277		150		135		97
Deferred Revenue		-		-		-		48
Current Portion of Long-Term Debt		260		265		235		147
Total current liabilities		1,598		638		836		694
Long-Term Debt, net of Current Portion		3,217		2,522		2,718		2,485
Total liabilities		4,815		3,160		3,554		3,179
Net assets:								
Unrestricted		850		811		497		446
Temporarily Restricted		528		526		461		
Total net assets		1,378		1,337		958		446
Total liabilities and net assets	\$	6,193	\$	4,497	\$	4,512	\$	3,625
Financial Ratios:	Pro	forma ^(a)						
		2003		2003		2002		2001
Debt Service Coverage (x)		1.07		1.66		1.22		1.41
Debt/Unrestricted Net Assets (x)		3.44		3.44		5.94		5.90
Margin (%)				4.86%		0.92%		5.72%
Current Ratio (x)				2.62		1.91		1.90

⁽a) Recalculates 2003 audited results to include the impact interest savings from of this proposed financing as well as the additional debt service payments from new loans incurred in fiscal 2003-4.

Financial Discussion:

Salud is a rapidly growing organization that has remained consistently profitable

Salud has grown rapidly, with the introduction of additional clinic facilities, the addition of dental services, and opening of adult day health care facilities. Total clinic encounters have more than doubled since 2000. Salud has been consistently profitable in our review period, although margins fell in 2002 and in 2004, due in part to startup costs in providing new services. For example, in 2002 growth in expenses outpaced revenue growth, leading to a margin of 0.9%., but Salud produced a 2003 margin of 4.9% as utilization increased. Management attributes 2004's decline in net income to startup costs associated with the dental clinic and adult day health care center. Salud is aided by the fact that it is an FQHC and thus is reimbursed on a cost basis.

Salud is significantly leveraged and debt service coverage is marginal

With the acquisition of additional facilities, Salud has increased its long-term debt by approximately \$1 million since 2001, leading to a proforma debt-to-unrestricted net asset ratio of 3.44x as of June 2003. With the addition of substantial new debt in 2004, Salud's proforma debt service coverage is a marginal 1.07x based on audited 2003 financial statements. The proforma ratio drops to 0.86x based on unaudited 2004 figures.

III. BACKGROUND:

Salud was organized in 1980 to provide affordable health care services for low-income residents and farm workers of the Pajaro Valley in south Santa Cruz and northern Monterey Counties. It started in a warehouse providing free well-baby clinic service to farm workers' children. Salud has a staff of approximately 140 employees, including physicians, nurses, administrative, professionals, and ancillary personnel.

Salud operates four clinics, providing an array of medical services, including prenatal and perinatal care, as well as chiropractic care, dental care, optometry, and health education. Services are provided in-house as well as at local schools and farm labor camps. Salud also maintains two adult day health care facilities. Salud has a staff of approximately 140 employees.

<u>Licenses:</u> Salud is licensed as a community clinic and adult day health center by the Department of Heath Services.

<u>Service Area, Competition, and Market Share:</u> Salud's sole competition in providing comprehensive primary health care in its service area is the County clinic.

IV. UTILIZATION STATISTICS:

Salud Para La Gente, Inc.
Colondon Voor

		Calenda	ır year	
	2003	2002	2001	2000
Clinics:				
Medical encounters	43,346	31,827	26,274	24,866
Dental encounters	10,944	9,972	2,510	0
Total	54,290	41,799	28,784	24,866
Adult Day Health Care Center:				
Patients Visits	16,170	15,925	14,210	13,475

V. SECTION 15438.5 OF THE ACT (Savings Pass Through).

It is the intent of the Legislature in enacting this part to provide financing only to health facilities that can demonstrate the financial feasibility of their projects. It is further the intent of the Legislature that all or part of any savings experienced by a participating health institution, as a result of that tax-exempt revenue bond funding, be passed on to the consuming public through lower charges or containment of the rate of increase in hospital rates.

Salud has provided a description of its savings pass through in **Attachment A**.

VI. SECTION 15459.1 (b) OF THE ACT (Community Service Requirement).

As a condition of the issuance of revenue bonds, whether by the Authority or any local agency, each borrower shall give reasonable assurance to the Authority that the services of the health facility will be made available to all persons residing or employed in the area served by the facility. As part of this assurance, borrowers shall agree to a number of actions, including (a) To advise each person seeking services at the borrower's facility as to the person's potential eligibility for Medi-Cal and Medicare benefits or benefits from other governmental third-party payers, (b) To make available to the authority and to any interested person a list of physicians with staff privileges at the borrower's facility, and (c) To post notices in appropriate areas within the facility regarding services being available to all in the service area. This agreement is a standard "Certification and Agreement Regarding Community Service Obligation".

A copy of Salud's certification is included as **Attachment B**.

VII. OUTSTANDING DEBT:

Description		Original Amount	Amount Outstanding As of 06/30/03 ^(a)	-	Estimated Amount Outstanding After Proposed Financing
Existing:					
CSCDA, 4/2000		2,285,000	2,061,667		2,061,667
Note payable					
NCB Corp, 6/2003		200,000	200,000		200,000
Note payable					
Santa Cruz Community					
Credit Union, 4/2001		250,000	157,876	(b)	0
Note payable					
Banc of America Vendor				()	
Finance, Inc., 9/2001		67,411	38,059	(c)	0
Note payable					
Banc of America Vendor				(a)	
Finance, Inc., 1/2002		77,594	55,609	(c)	0
Note payable					
Patterson Dental Supply,				(c)	_
Inc., 8/2001 & 9/2001		252,889	155,692	(C)	0
Note payable				(b)	
HPSC, Inc., 10/2001		156,382	117,870	(0)	0
Note payable	(b)	470.000			
NCB Develop Corp, 2/2004	(6)	450,000	-		0
Note payable	(b)	600,000			0
CPCA, 8/2003 & 6/2004	(0)	600,000	-		0
Note payable	(b)	250,000			0
First Ntl. Bank, 5/2004	(b)	250,000	-		0
Note payable	(c)	525 106			0
First Ntl. Bank, 6/2004		525,106	-		0
Proposed:					
CHFFA, 2004			N/A		2,170,000
TOTAL DEPT			ΦΑ ΕΩ (=====	-	
TOTAL DEBT			\$2,786,773*	=	\$4,431,667

^{*}The total amount does not include new debt of \$1,825, 106 that was incurred in FY 2004.

VII. LEGAL REVIEW:

Staff has reviewed the Applicant's responses to the questions contained in the Legal Status portion of the Application. No information was disclosed to question the financial integrity of this applicant.

Estimated

⁽a) Includes current portion.

⁽b) Since June 2003, Salud Para La Gente borrowed approximately \$1.3 million to purchase and renovate property and to purchase dental equipment. The current outstanding amount of loans to be refinanced is approximately \$1,994,000.

⁽c) The June 2004 First National Bank loan consolidated existing debt.

IX. STAFF RECOMMENDATION:

IA. STAFF RECOMMENDATION.
Staff recommends the Authority approve a resolution providing for a Pooled Loan Program 1985 Series B Bonds loan in an amount not to exceed \$2,170,000 for Salud Para La Gente, Inc., subject to a stand-by letter of credit as required by FGIC.