CALIFORNIA POLLUTION CONTROL FINANCING AUTHORITY BOND FINANCING PROGRAM Meeting Date: December 12, 2017

Request to Approve Initial Resolution Reflecting Official Intent to Issue Revenue Notes

Prepared by: Kris Luoma

Applicant: Zero Waste Energy @ Davis **Amount Requested:** \$33,450,000

Street, an Urbaser Project LLC **Application No.:** 918 and/or its affiliates **Initial Resolution No.:** 17-17

Project Location: San Leandro

(County of Alameda)

Summary. Zero Waste Energy @ Davis Street, an Urbaser Project LLC and/or its affiliates ("Urbaser" or the "Company") requests approval of an Initial Resolution for an amount not to exceed \$33,450,000 to finance the construction and equipping of a new organic materials enclosed composting facility.

Borrower. The Company is jointly owned by Urbaser, Inc. and Zero Waste Energy, LLC, with Urbaser owning 100% of the voting interests. Urbaser is a large company that is headquartered out of Pleasant Hill, California. The Company's LLC was organized in Delaware on July 18, 2017, for the purpose of processing organic waste into compost.

The principal stockholders of the Company are as follows:

Total:	<u>100%</u>
Zero Waste Energy, LLC, Member – Class B	100%
Urbaser, Inc., Managing Member – Class A	100%

Urbaser, Inc. is a subsidiary of Urbaser, S.A.U. which is a waste processing company based out of Madrid, Spain. Zero Waste Energy, LLC is owned by Emerging Acquisitions, LLC, an Oregon limited liability company dba Bulk Handling Systems, Inc.

<u>Legal Status Questionnaire</u>. The Staff has reviewed the Company's responses to the questions contained in the Legal Status Questionnaire portion of the Application. No information was disclosed in the Legal Status Questionnaire portion of the Application that raises questions concerning the financial viability or legal integrity of this applicant.

Project Description. Note proceeds will be used to finance the construction of an organic materials enclosed composting facility ("the Facility"). The Facility is being constructed on property owned by Waste Management of Alameda County (WMAC). Urbaser has entered into a processing agreement with WMAC which will allow the Company to acquire, install and operate the composting facility on property owned by WMAC. The Facility will help WMAC meet its organic materials processing and landfill diversion obligations under its long term mixed material processing and organics collection services contract with the City of Oakland. The proposed facility will be constructed and operated adjacent to WMAC's new organics material recovery facility (OMRF). Materials processed by the OMRF will be transferred via a conveyor belt to the Urbaser facility. The Facility is projected to process approximately 79,000 tons per year of

recovered organics from the OMRF and 12,000 tons per year of collected organics. The facility is expected to produce 39,000 tons of marketable compost and 4,670 tons per year of recovered recycled materials such as metals, wood and plastics.

<u>Volume Cap Allocation</u>. The Company anticipates applying to the Authority for volume cap allocation at the December 12, 2017 CPCFA Board Meeting

<u>Financing Details</u>. The Company anticipates the issuance of a direct bank purchase of tax-exempt notes.

Financing Team.

Municipal Advisor To Borrower: Westhoff, Cone & Holmstedt

Note Counsel: Orrick, Herrington & Sutcliffe LLP Issuer's Counsel: Office of the Attorney General

<u>Staff Recommendation</u>. Staff recommends approval of Initial Resolution No. 17-17 for Zero Waste Energy @ Davis Street, an Urbaser Project LLC and/or its affiliates for an amount not to exceed \$33,450,000.

Note: An Initial Resolution approval is not a commitment that the Board will approve a Final Resolution and bond financing of the proposed Project.

Initial Resolution No. 17-17 Application No. 918

RESOLUTION OF OFFICIAL INTENT TO ISSUE BONDS OR NOTES TO FINANCE SOLID WASTE DISPOSAL FACILITIES FOR ZERO WASTE ENERGY @ DAVIS STREET, AN URBASER PROJECT LLC AND/OR ITS AFFILIATES

December 12, 2017

WHEREAS, the California Pollution Control Financing Authority ("Authority"), a public instrumentality, is authorized and empowered by the provisions of the California Pollution Control Financing Authority Act ("Act") to issue bonds or other debt obligations for the purpose of defraying the cost of facilities for the disposal of solid and liquid waste products, including resource recovery and energy conversion facilities; and

WHEREAS, Zero Waste Energy @ Davis Street, an Urbaser Project LLC, a Delaware limited liability company (the "Applicant"), and/or its affiliates (collectively, the "Company") has submitted an application (the "Application") requesting that the Authority assist in financing the acquisition, improvement, installation, construction and equipping of a recycling and composting facility as more fully described in the Application (collectively, the "Project") to be owned and/or operated by the Company, and have presented an estimate of the maximum cost of such Project as shown in Exhibit "A" attached hereto; and

WHEREAS, the Authority desires to encourage the Company to provide solid waste disposal and resource recovery facilities and equipment which will serve the public of the State; and

WHEREAS, the Authority deems it necessary and advisable to further the purposes of the Act that the Project be acquired at the earliest practicable date, but the Company requires satisfactory assurances from the Authority that the proceeds of the sale of debt obligations of the Authority will be made available to finance such Project; and

WHEREAS, the Company expects to incur or pay from its own funds certain expenditures in connection with the Project prior to the issuance of indebtedness for the purpose of financing costs associated with the Project on a long-term basis; and

WHEREAS, subject to meeting all the conditions set forth in this resolution the Authority reasonably expects that debt obligations in an amount not expected to exceed \$33,450,000 will be issued and that certain of the proceeds of such debt obligations will be used to reimburse the Company for its prior expenditures for the Project; and

WHEREAS, Section 1.103-8(a)(5) and Section 1.150-2 of the Treasury Regulations require the Authority to declare its reasonable official intent to reimburse prior expenditures for the Project with proceeds of a subsequent borrowing;

NOW, THEREFORE, BE IT RESOLVED by the California Pollution Control Financing Authority as follows:

<u>Section 1</u>. The Authority finds and determines that the foregoing recitals are true and correct. For purposes of this Resolution, an "Affiliate" of the Applicant means any person or entity which controls, is controlled by, or is under common control with, the Applicant, as shown by the possession, directly or indirectly, of the power to direct or cause the direction of its management or policies, whether through majority equity ownership, contract or otherwise. An Affiliate shall also be a "participating party" as defined in the Act.

Section 2. The Authority declares its official intent to issue, at one time or from time to time, an aggregate of up to \$33,450,000 principal amount of bonds or notes of the Authority for the Project; including for the purpose of reimbursing to the Company costs incurred for the Project prior to the issuance of the debt obligations.

<u>Section 3</u>. The bonds or notes will be payable solely from the revenues to be received by the Authority pursuant to a loan agreement or other agreements to be entered into between the Authority and the Company in connection with the Project. Each bond or note shall contain a statement to the following effect:

"Neither the faith and credit nor the taxing power of the State of California or any political subdivision thereof or local agency is pledged to the payment of the principal of, premium, if any, or any interest on this [bond][note]."

<u>Section 4</u>. The bonds or notes shall be issued subject to the conditions that: (i) the Authority and the Company shall have first agreed to mutually acceptable terms for the debt obligations and of the sale and delivery thereof, and mutually acceptable terms and conditions of the loan of the proceeds thereof to finance the Project; (ii) all requisite governmental approvals shall have first been obtained; (iii) a Final Resolution shall have been received from the Authority; and (iv) an allocation shall have been received from the California Debt Limit Allocation Committee for any portion of the bonds or notes which are to be sold as exempt from federal income tax.

<u>Section 5</u>. The Executive Director of the Authority is hereby authorized to indicate the willingness of the Authority to proceed with and effect such financing in order to assist the Company by defraying the cost of the Project, subject to due compliance with all requirements of the law and the obtaining of all necessary consents and approvals and to meeting all other requirements of the Authority.

Section 6. It is intended that this Resolution shall constitute "some other similar official action" towards the issuance of bonds within the meaning of Section 1.103-8(a)(5) of the Treasury Regulations and "official intent" within the meaning of Section 1.150-2 of the Treasury Regulations, each as applicable under Section 103 of the Internal Revenue Code of 1986, as amended. It is also intended that this statement of "official action" or "official intent" by the Authority shall continue in full force and effect even if this Resolution ceases to be effective for other purposes.

<u>Section 7</u>. This Resolution shall take effect immediately upon its passage and remain in full force and effect thereafter; provided that, subject to Section 6 above, this Resolution shall

cease to be effective on December 12, 2020 unless the Authority specifically adopts a further resolution extending the effective date of this Initial Resolution. The Authority will consider such extension upon receiving a specific request for such action from the Company, accompanied by any additional information requested by the Authority to supplement the Company's application, and an explanation of the status of the Project.

EXHIBIT A

NUMBER: 17-17

LOCATION: 2615 Davis Street,

San Leandro, CA 94577

Alameda County

TYPE: Solid Waste Disposal

AMOUNT: Up to \$33,450,000